

NOTICE OF MEETING

CABINET MEMBER SIGNING

Wednesday, 27th March, 2019, 12.30 pm - Civic Centre, High Road, Wood Green, N22 8LE

Members: Councillors Kirsten Hearn

1. FILMING AT MEETINGS

Please note that this meeting may be filmed or recorded by the Council for live or subsequent broadcast via the Council's internet site or by anyone attending the meeting using any communication method. Although we ask members of the public recording, filming or reporting on the meeting not to include the public seating areas, members of the public attending the meeting should be aware that we cannot guarantee that they will not be filmed or recorded by others attending the meeting. Members of the public participating in the meeting (e.g. making deputations, asking questions, making oral protests) should be aware that they are likely to be filmed, recorded or reported on.

By entering the meeting room and using the public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings.

The chair of the meeting has the discretion to terminate or suspend filming or recording, if in his or her opinion continuation of the filming, recording or reporting would disrupt or prejudice the proceedings, infringe the rights of any individual or may lead to the breach of a legal obligation by the Council.

2. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

3. URGENT BUSINESS

The Chair will consider the admission of any late items of Urgent Business. (Late items will be considered under the agenda item where they appear. New items will be dealt with under items 5 and 9 below).

4. DECLARATIONS OF INTEREST

A member with a disclosable pecuniary interest or a prejudicial interest in a matter who attends a meeting of the authority at which the matter is considered:

- (i) must disclose the interest at the start of the meeting or when the interest becomes apparent, and
- (ii) may not participate in any discussion or vote on the matter and must withdraw from the meeting room.

A member who discloses at a meeting a disclosable pecuniary interest which is not registered in the Register of Members' Interests or the subject of a pending notification must notify the Monitoring Officer of the interest within 28 days of the disclosure.

Disclosable pecuniary interests, personal interests and prejudicial interests are defined at Paragraphs 5-7 and Appendix A of the Members' Code of Conduct

5. APPLICATION BY MANNING'S AMUSEMENTS LTD TO HIRE FINSBURY PARK FOR A FAMILY FUNFAIR IN APRIL 2019 AND BRUCE CASTLE PARK IN JUNE/JULY 2019 (PAGES 1 - 32)

This report seeks a determination of two applications made by Manning's Amusements Ltd to hire (1) Finsbury Park in order to stage a family funfair between 6th and 23rd April 2019 and (2) Bruce Castle Park in order to stage a family funfair between 28th June and 7th July 2019.

The applications are required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17th December 2013, and implemented on 7th January 2014.

6. NEW ITEMS OF URGENT BUSINESS

To consider any items of urgent business as identified at item 3.

7. EXCLUSION OF THE PRESS AND PUBLIC

Item 8 is likely to be subject to a motion to exclude the press and public from the meeting as it contains exempt information as defined in Section 100a of the Local Government Act 1972 (as amended by Section 12A of the Local Government Act 1985); paras 3.

8. APPLICATION BY MANNING'S AMUSEMENTS LTD TO HIRE FINSBURY PARK FOR A FAMILY FUNFAIR IN APRIL 2019 AND BRUCE CASTLE PARK IN JUNE/JULY 2019 (PAGES 33 - 34)

To consider exempt information pertaining to item 5.

9. ITEMS OF EXEMPT URGENT BUSINESS

To consider any items of exempt urgent business as identified at item 3.

Felicity Foley
Tel – 020 8489 2919
Fax – 020 8881 5218
Email: felicity.foley@haringey.gov.uk

Bernie Ryan
Assistant Director – Corporate Governance and Monitoring Officer
River Park House, 225 High Road, Wood Green, N22 8HQ

Tuesday, 19 March 2019

This page is intentionally left blank

Report for: Cabinet Member decision – 27 March 2019

Item number: n/a

Title: Application by Manning's Amusements Ltd to hire Finsbury Park for a family funfair in April 2019 and Bruce Castle Park in June/July 2019

Report authorised by: Stephen McDonnell, Director – Environment and Neighbourhoods

Lead Officer: Zoe Robertson, Head of Commissioning & Client
zoe.robertson@haringey.gov.uk, 020 8489 2223

Ward(s) affected: White Hart Lane Ward

**Report for Key/
Non Key Decision:** Non Key Decision

1. Describe the issue under consideration

- 1.1 This report seeks a determination of two applications made by Manning's Amusements Ltd to hire (1) Finsbury Park in order to stage a family funfair between 6th and 23rd April 2019 and (2) Bruce Castle Park in order to stage a family funfair between 28th June and 7th July 2019.
- 1.2 The applications are required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17th December 2013, and implemented on 7th January 2014.

2. Cabinet Member Introduction

Not applicable.

3. Recommendations

- 3.1 The Cabinet Member for Environment is recommended to:
 - (a) Note that no comments were received from recognised stakeholders of either Finsbury Park or Bruce Castle Park in response to the event notifications being sent as part of the decision making process.
 - (b) Authorise the Director – Environment and Neighbourhoods, to approve conditional in principle agreement to hire Finsbury Park and Bruce Castle

Park to the funfair operator for the events detailed in this report as set out in paragraph 6.5.

4. Reasons for decision

- 4.1 Under the terms of the Policy, applications of the type detailed in this report are required to be determined with the prior agreement of the Cabinet Member.
- 4.2 If authority is given, then officers will give in principle agreement to the Applicant for the event application to progress. The events will then be subject to discussions between the Applicant and the Council before final agreement is given.
- 4.3 The rejection of the applications would have implications for the Parks Service budget and reduce the opportunity for reinvestment into both Finsbury Park and Bruce Castle Park. It would also mean that the wider cultural and economic benefits to the borough were lost.

5. Alternative options considered

- 5.1 In adopting the Policy, the Council established its commitment to using both parks for a limited number of funfairs and circuses each year. Accordingly, the only other alternative option which could be considered would be to reject the applications. That option was rejected, on the grounds that the events did not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

6. Background information

- 6.1 In January 2014, the Council adopted the Policy to recognise the value and benefit that a varied, and well managed, outdoor events programme can offer the residents of Haringey.
- 6.2 The Policy assists the decision making process behind building a sustainable and varied programme of events. It also seeks to protect the community and the parks and open space infrastructure and minimise or mitigate any negative impacts which events may cause.
- 6.3 Some of these restrictions as set out at paragraph 5.2.2 of the Policy specifically relate to Finsbury Park to ensure a balance of income generation and that of continued public use of the park through the busiest summer months is achieved. These restrictions include, but are not limited to, the following:
- *“Fairs will be limited to up to 3 occasions per year and where possible the location of fairs within the Park will be varied.”*
- 6.4 The Policy doesn't specifically specify the number of funfairs that can be held in other parks in the borough, as it is felt that these will be less in demand than Finsbury Park. In fact on average, Bruce Castle Park hosts one funfair a year.

- 6.5 On 18th December 2018, the Council received two applications from Manning's Amusements Ltd to hire (1) Finsbury Park to stage an 18 day family funfair over the Easter period and (2) Bruce Castle Park to host a 10 day family funfair in June/July.
- 6.6 The Policy details the approval process for determining applications. Paragraph 5.2.3. of the Policy requires prior authority for the event to be given by the Cabinet Member as a non-key decision before officers give in principle agreement whenever the following criteria applies:
- (i) *“Event lasts more than 7 days”*
 - (ii) *“Organiser occupies a site for more than 14 days including setup and take down periods”.*
- 6.7 Both criteria above apply to the application received for Finsbury Park and only criteria (i) applies to the Bruce Castle Park application, and so hence this referral to the Cabinet Member.
- 6.8 Public events have taken place in Finsbury Park since it first opened in 1869. In recent years, Finsbury Park has been the prime location for many international music acts, playing to large audiences within the open arena of the Park. This includes the first open-air symphony concert of the London Philharmonic Orchestra in 1948.
- 6.9 The Applicant has a long and successful history of operating family funfairs in Haringey, having hosted funfairs in Bruce Castle Park for nearly 100 years, and hosting an Easter and summer bank holiday funfair in Finsbury Park for over 40 years.
- 6.10 During that time thousands of people have attended and enjoyed the entertainment the events provide.
- 6.11 Due consideration as to the effects these events could have on the parks, park users and local residents has been given, with plans in place to ensure public access is maintained and all their facilities, whilst ensuring the events provide increased recreational enjoyment within the park environment.
- 6.12 To facilitate the event in Finsbury Park the Applicant has applied to hire a small section of the internal carriageway running between Finsbury and Hornsey Wood Tavern Gates, plus a small section of the grass known as the bandstand field, and a section of the grass field running parallel to Seven Sisters Road.
- 6.13 This area within the Park is ideal for facilitating the event as many of the heavier pieces of equipment used are placed on the internal carriageway. The grass sections which are some of the flattest in the Park, host the lighter parts of the infrastructure. Part of the carriageway, including the bit used for this event, was re-surfaced to motorway standards during the Heritage Lottery Funded restoration of Finsbury Park in 2004 to facilitate heavy, articulated vehicles and provides easy access to the areas to build the event infrastructure, with minimal need for crossing grass.

- 6.14 The total area used for this event equates to 4% of Finsbury Park. The remaining 96% of the Park remains open to the public at all times.
- 6.15 Attendance for the event is expected to be no more than 1,500 at any one time.
- 6.16 Much of the bandstand field, the grass area running parallel to Seven Sisters Road and the areas used for quieter, informal recreational activity including all formally laid out horticultural spaces such as the Mackenzie and American Gardens in the northern section of the Park remain open and accessible to the general public, while the funfair takes place.
- 6.17 To facilitate the event in Bruce Castle the Applicant has applied to hire a small section of the main grass area, that equates to 8% of the park. The remaining 92%, plus all facilities including play and sports areas will remain open to the public at all times.
- 6.18 Public visits continue, unaffected by these events taking place, by ensuring that all public facilities including the sports courts and play areas remain open.
- 6.19 Continued use of both parks by user groups during the times of the funfair is maintained. Indeed it could be said that the funfairs provide entertainment that actually attracts more people into the parks.
- 6.20 During the build and break for the events and on event days all main thoroughfares are kept open to park users, except for the small section of carriageway running between Finsbury and Hornsey Wood Tavern Gates in Finsbury Park, as this is where the main event is located. Trackway is placed on the grass here, in parallel to the carriageway, providing an accessible pathway for members of the public to use.
- 6.21 It is accepted that due to the footfall experienced during the funfairs in both parks, some short-term damage to the grass may take place. This is greatly influenced by the weather during the operation of the funfair. Restoration works will take place if and where needed to ensure the re-establishment of the grass. Any works needed will be paid for by the Applicant as set out in the park hire terms and conditions.
- 6.22 As part of the approval process, the Policy stipulates the need for consultation on the applications to take place. Paragraph 5.1.6. Of the Policy states *“Consultation will involve all stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space”*.
- 6.23 In discharging the requirement to consult, officers sent details of the Finsbury Park application to 36 external stakeholder groups by email dated 31st January 2019. Details of the list of consultees appears at Appendix 1 to the report. Stakeholders including local resident associations, Hackney and Islington council officers, park user groups and leaseholders; councillors from 6 adjoining wards including in Hackney and Islington; internal council stakeholders including licensing and emergency planning; and statutory bodies including the

Metropolitan Police and London Fire Brigade were given 10 working days to respond.

- 6.24 In discharging the requirement to consult, officers sent details of the Bruce Castle Park application to 18 external stakeholder groups by email dated 31st January 2019. Details of the list of consultees appears at Appendix 1 to the report. Stakeholders including the Friends of Bruce Castle Park, park leaseholders and ward members were given 10 working days to respond.
- 6.25 None of the stakeholders provided feedback.
- 6.26 At the time of this report no other applications have been received to hold events in Bruce Castle Park in the months leading up to the event and three months after the event. In order to further assist the Cabinet Member, details of the overall picture in relation to other applications to stage events in Finsbury Park which require Cabinet Member Approval in 2019 are as follows.
- 6.27 Five hire applications were received in 2018 from event organisers wanting to host large or major events in Finsbury Park between May and September 2019. Three of these events have a capacity of 20,000 attendees or less and two events have a capacity of circa 45,000 attendees.
- 6.28 To date one application with a capacity of less than 20,000 has been withdrawn.
- 6.29 Five applications for Finsbury Park are now at a stage where Cabinet Member approval is to be sought in principle, to allow the park hire applications to progress. These are:

Event	Event Dates	Duration	First build date	Last break date	Capacity	Event Classification	Event Area % of Park
Manning's Easter Fair	Saturday 6 – Tuesday 23 April	18 days	2 April	24 April	1.5k daily	Medium	4%
Steel Yard	Saturday 25 & Sunday 26 May	2 days	13 May	1 June	15k	Major	11%
Community Festival	Friday 28, Saturday 29 & Sunday 30 June	3 days	19 June		45k	Major	27% (29% if tennis courts inc)
Wireless Festival	Friday 5, Saturday 6 & Sunday 7 July	3 days		12 July	45k	Major	27% (29% if tennis courts inc)
Slammin' Events Presents	Saturday 21 & Sunday 22 September	2 days	16 September	25 September	12k	Major	11%

- 6.30 If the above events were all to progress to fruition then the Finsbury Park 2019 event season would look like this:

Finsbury Park		KEYS:		Build/break	Event	Hold	Rest	2019																												
		March					April					May					June					July					August					September				
M	T	W	T	F	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S		
Week ending		03-Mar	10-Mar	17-Mar	24-Mar	31-Mar	07-Apr	14-Apr	21-Apr	28-Apr	05-May	12-May	19-May	26-May	02-Jun	09-Jun	16-Jun	23-Jun	30-Jun	07-Jul	14-Jul	21-Jul	28-Jul	04-Aug	11-Aug	18-Aug	25-Aug	01-Sep	08-Sep	15-Sep	22-Sep	29-Sep				
Event							Mannings							Steel Yard							FR	FR														Slammin

7. Contribution to strategic outcomes

- 7.1 Hosting large and major events within the borough’s parks contributes to supporting the local economy, developing the cultural offer in the borough and provides an opportunity for local people to enjoy these types of events with minimal travel.
- 7.2 The recommendations made will contribute to policy and practice primarily in relation to the Place section of the Borough Plan. This was adopted by the Council on 12 February 2019 and sets out priorities for Haringey.
- 7.3 ‘Place’ within the Borough Plan commits to ‘A place with strong, resilient and connected communities where people can lead active and healthy lives in an environment that is safe, clean and green.’
- 7.4 This can specifically be seen in Outcomes 9 and 11 as follows:

Outcome 9: A healthier, active and greener place

a) protect and improve parks, open space, and green space promoting community use:

- continue with partners to invest in our parks with over £15 million of improvements planned over the next five years, including new playgrounds and sports facilities;
- promote the use of our parks for a wide range of events and activities, including more community use.

Outcome 11: A culturally engaged place

a) Foster strong and diverse cultural activities:

- support a range of events in the borough, from sport at White Hart Lane and music festivals in our parks, through to activities in our libraries and community-led arts and culture in venues across the borough;
- safeguard and strengthen the borough’s cultural heritage by effectively managing, investing in and encouraging access to our heritage assets, museums and libraries;
- protect and promote creative and cultural activity and infrastructure that enables people to gain skills and employment in creative industries and increase investment into the borough;
- support cultural organisations to attract more people to their offer so that there are more opportunities for everyone to connect to the arts and culture in the borough;
- celebrate what is distinctive about Haringey so that our residents are inspired to take part in the great culture on their doorstep and attract visitors from across London and beyond to join us.

8. The Open Spaces Act 1906

- 8.1 The income generated from events held in parks is for the benefit of the Park itself and is fundamental to keeping them open as a viable facility.
- 8.2 All income generated through events specifically held in Finsbury Park, will be spent in the Park as required under the Open Spaces Act 1906 (the Act). In the first instance, this will assist with all management and maintenance costs associated with running the Park. Any surplus event income derived will be used to make improvements to the Park's infrastructure as set out in the Outdoor Events Policy at 8.2.5.
- 8.3 It is currently unclear as to whether the council holds Bruce Castle Park as trustee under the Act. Accordingly, officers consider it prudent to act on the basis that the land is so held for present purposes. Therefore, all income generated through events held in Bruce Castle Park will be spent in the park as required under the Act.
- 8.4 The above said, the Cabinet Member is made aware of the fact that the Council does have a statutory duty under the Act as trustee to hold the land comprising Finsbury Park on trust for the public. As such, in coming to a view on the Recommendations contained in the report, account has to be taken of the existence and impact of all material circumstances which arise from a decision to grant in principle approval for the events to take place prior to the Cabinet Member coming to a settled view.
- 8.5 In so saying, the Cabinet Member will note that there have been no objections to the applications, notwithstanding the proposal in that all of the footprint of the Parks will not be taken up to facilitate the events.

9. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

9.1 Chief Finance Officer (including procurement)

This information is exempt and is attached as Part B of this report.

9.2 Legal

- 9.2.1 The Assistant Director, Corporate Governance has been consulted in the preparation of this report and makes the following comments.
- 9.2.2 The law which governs the Council's powers to hire Finsbury Park – and parks and open spaces in general - in these circumstances was challenged in the High Court on an application for judicial review brought by the Friends of Finsbury Park against the decision to permit the application to stage Wireless 2016 in Finsbury Park.
- 9.2.3 The case was heard on 8th and 9th June 2016, and the judge delivered his judgment on 22nd June 2016. In summary, the judge ruled that the provisions of section 44 of the Public Health Amendment Act 1890; The Ministry of Housing

and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 and section 145 of the Local Government Act 1972 – all of which govern the ability to permit entertainment in open spaces such as Finsbury Park – *“creates different powers for different places subject to different limitations”*. Accordingly, the judge went on to rule that *“s145 of the 1972 Act, of itself and standing alone, provides the Council with the necessary power to permit Wireless 2016 to take place in the Park”*.

- 9.2.4 The significance of that ruling, was that the restriction placed on the amount of the Park which could be enclosed or set apart to facilitate the event, and the duration for such enclosure as prescribed under the 1890 and 1967 Acts – *“one acre or one tenth of the [Park] whichever is greater” / “12 days in any one year, nor four [six in London] consecutive days on any one occasion”* – simply did not apply.
- 9.2.5 Having been refused permission to appeal by the judge, the Friends made an application to the Court of Appeal. On 19th December 2016, the Court of Appeal granted the Friends of Finsbury Park permission to appeal on the ‘legal powers issue’. The basis for the decision was because the issue *“raises a point of considerable importance for London local authorities and ought to be considered by the Court of Appeal.”*
- 9.2.6 The Court of Appeal also granted an application made by the Open Spaces Society for it to be heard in the appeal, on the grounds that *“The issue in the appeal is of importance to London open spaces and parks”*.
- 9.2.7 The appeal was heard on 2nd November 2017, and the judgment was delivered on 16th November 2017. All three judges dismissed the appeal, in ruling that the High Court judge had correctly identified what the legal power position was.
- 9.2.8 Having been refused permission to appeal, the Friends filed an application with the Supreme Court on 14th December 2017. Officers filed notice of objection to the application, and on the 26th June 2018 the Supreme Court dismissed the application on the grounds that it *“does not raise an arguable point of law”*.

The Current Applications

- 9.2.9 During the course of the hearing in the Court of Appeal, the Friends of Finsbury Park and the Open Spaces Society introduced new representations not made in the High Court, concerning the fact that the Council holds Finsbury Park on trust for the enjoyment by the public as an open space pursuant to section 10 of the Open Spaces Act 1906 (the 1906 Act).
- 9.2.10 The Council conceded that the 1906 Act did apply. Accordingly, in coming to a view on the Recommendations contained in this report, the Cabinet Member is required to consider whether in light of the duty held under the 1906 Act, it would still be reasonable to exercise the power under section 145 of the Local Government Act 1972, to close off part of Finsbury Park for the number of days proposed to facilitate the event applied for. In so saying, the attendance at funfairs is itself recreational, and therefore within the statutory trust.

9.2.11 Any decision reached by the Cabinet Member is required to be one which is balanced, rational and in the interests of all park users in terms of an overall assessment of the benefits and detriments of public recreation in relation to different sections or user groups within the community. It should be recognised that in the absence of any recognised stakeholder objections to the event applications, the outcome of the EqlA for Finsbury Park, and the rationale for there not being a need for an EqlA in relation to Bruce Castle Park – see paragraphs 9.38 – 9.39 below - is key to aiding the Cabinet Member in the decision making process.

9.3 Equality

9.3.1 The Council has a public sector equality duty under the Equality Act (2010) to have due regard to:

- eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act;
- advance equality of opportunity between people who share those protected characteristics and people who do not;
- foster good relations between people who share those characteristics and people who do not;
- the three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status apply to the first part of the duty.

9.3.2 An equality impact assessment was completed to accompany the decision in December 2013 to adopt Haringey's Outdoor Events Policy, which governs the assessment of event applications to the borough's parks. The policy does not permit events where the sole purpose is as a religious act of worship. The impact assessment acknowledged that this restriction could have the effect of discouraging religious or belief organisations from using the park for major worship based events. However, it reasoned that this restriction could be justified because such religious/belief based events by their very nature could exclude others who don't share that religion/belief from attending the event or using the park more generally.

9.3.3 The Council's Events Policy ensures that event providers operate in accordance with the Equality Act and do not discriminate against groups who share a protected characteristic.

9.3.4 The Policy aims to strike a balance between ensuring that parks such as Finsbury Park and Bruce Castle Park, can be used as a community asset for all groups to access for the majority of the year, against the need to generate income from hosting events and for these to contribute to the borough's cultural and leisure offer.

9.3.5 An equality impact assessment has been completed to accompany the application to use Finsbury Park which can be found in Appendix 2. This is due to a small section of carriageway being used by the Applicant, as detailed at sections 6.12 and 6.30, which could have an impact on accessibility. The assessment explores impact on residents in the immediate wards surrounding Finsbury Park: Stroud Green (LB Haringey), Harringay (LB Haringey),

Brownswood (LB Hackney), Finsbury Park (LB Islington) as well as groups who shared protected characteristics.

- 9.3.6 The assessment identifies that children, women with children and people with disabilities will be, to a limited extent, impacted negatively by the proposal, as they are more likely to use the park. However, this needs to be balanced against the identified benefits for the community, improving equality of opportunities and fostering good relations. The Council is taking a number of actions to mitigate the negative impact on specific groups with protected characteristics arising from the events.
- 9.3.7 The proposed event in Bruce Castle Park is likely to occupy approximately 8% of the Park. The remaining 92% of the park, which includes all of the park's facilities (ball courts, play area etc) will be unaffected and remain open to park users.
- 9.3.8 The event will not affect current access to Bruce Castle Park. All existing entrances and exits in the park will remain open during the event days, including the set up and dismantling phases. In addition, the proposed event will not affect the existing footpaths in the park, ensuring that park users with disabilities are not subject to changing routes within the park. Access to and within the park will be maintained throughout the event.
- 9.3.9 Therefore an equality impact assessment is not required as the proposed event for Bruce Castle Park is not assessed as having a significant impact on groups who share protected characteristics. The proposed event will not affect access to and within the park, allowing park users to use 92% of the remaining space, which includes all of the parks facilities for children, young people and adult park users.
- 9.3.10 The council is committed to working with event organisers to reduce the effects of noise from events on all residents living near the park and will enforce the individual conditions that accompany the event's permission including those related to reducing disruption, number of days (including set up) and maximum event space.

10. Use of Appendices

- 10.1 Appendix 1 – List of Finsbury Park and Bruce Castle stakeholders who were consulted
- 10.2 Appendix 2 – Equality Impact Assessment: Application by Manning's Amusements Ltd to hire Finsbury Park for a family funfair in April 2019.
- 10.3 Part B – Not for publication by virtue of paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972

11. Local Government (Access to Information) Act 1985

- 11.1 Haringey Outdoor Events Policy - <http://www.minutes.haringey.gov.uk/documents/s48887/OEP%20-%20CLEARED%20COVERING%20REPORT.pdf>

Appendix 1:

List of Finsbury Park stakeholders who were consulted

Stakeholder consultation		
As set out in the Outdoor Events Policy, stakeholders were emailed on 31 January 2019 with details of the Manning's Amusements park hire applications received for Finsbury Park and Bruce Castle Park 2019.		
36 external stakeholder groups, plus internal council colleagues and statutory bodies including the police, fire, ambulance and transport providers were emailed giving 10 working days to respond to the application with comments. A full list of stakeholders is below. Those marked in green provided a response to the consultation.		
External stakeholders	Internal council colleagues	Statutory bodies
Access to Sport	Cabinet Member for Environment	London Fire Brigade
Alpha Dog Club	Parks Service	Metropolitan Police Service
Ambler Primary School	Licensing	London Ambulance Service
British Military Fitness	Food Safety Team	Transport for London
Edible Landscapes	Emergency Planning Team	Govia Thameslink Railway
Finsbury Park Art Hut	Health & Safety Team	
Finsbury Park Boats	Highways	
Finsbury Park Bowls Club	Neighbourhood Action Team	
Finsbury Park Cafe	Parking Services	
Finsbury Park Sports Partnership	Veolia	
Finsbury Park Trust		
Furtherfield		
Harringay Green Lanes Traders Association		
Highbury Community Association		
Ladder Community Safety Partnership		
London Borough of Hackney		
London Borough of Islington		
London Mets Softball Club		
Manor House Development Trust		
Park View Cafe		
Parkrun		
Parkwood Primary School		
Pedal Power		
Regiment Fitness		
Saracens RFC		
Stroud Green Residents' Association		
Stroud Green School		
Stroud Green Traders Association		
The Friends of Finsbury Park		
Try Tag Rugby		
Harringay Ward Members x 3 (LB Haringey)		
Stroud Green Ward Members x 3 (LB Haringey)		
Seven Sisters Ward Members x 3 (LB Haringey)		
St Ann's Ward Members x 3 (LB Haringey)		
Brownswood Ward Members x 2 (LB Hackney)		
Finsbury Park Ward Members x 3 (LB Islington)		

Appendix 1:

List of Bruce Castle Park stakeholders who were consulted

Stakeholder consultation		
As set out in the Outdoor Events Policy, stakeholders were emailed on 31 January 2019 with details of the Manning's Amusements park hire applications received for Finsbury Park and Bruce Castle Park 2019.		
18 external stakeholder groups, plus internal council colleagues and statutory bodies including the police, fire, ambulance and transport providers were emailed giving 10 working days to respond to the application with comments. A full list of stakeholders is below. Those marked in green provided a response to the consultation.		
External stakeholders	Internal council colleagues	Statutory bodies
Friends of Bruce Castle Park	Cabinet Member for Environment	London Fire Brigade
Pavilion Café	Bruce Castle Museum	Metropolitan Police Service
White Hart Lane Ward Members x 3	Parks Service	London Ambulance Service
	Licensing	Transport for London
	Food Safety Team	
	Emergency Planning Team	
	Health & Safety Team	
	Highways	
	Neighbourhood Action Team	
	Parking Services	
	Veolia	

Equality Impact Assessment Screening Tool

1	Lead officer contact details: Sarah Jones			
2	Date: 04 March 2019			
3	Summary of the proposal: Park Hire Application by Manning's Amusements Ltd to hire Bruce Castle Park for a family funfair in June/July 2019			
	Response to Screening Questions	Yes	No	Please explain your answer.
a) Type of proposal				
4.	Is this a new proposal or a significant change to a policy or service, including commissioned service?		x	This park hire application falls within the remit of the Outdoor Events Policy 2014.
5.	Does the proposal remove, reduce or alter a service or policy?		x	The application is to hire a small space within Bruce Castle Park to host a family funfair in June 2019. Manning's have held a funfair in Bruce Castle Park annually for approximately 100 years.
6.	Will there be a restructure or significant changes in staffing arrangements? Please see the restructure pages for guidance for restructure EqlAs .		x	N/A
7.	If the service or policy is not changing, have there been any known equality issues or concerns with current provision. For example, cases of discrimination or failure to tackle inequalities in outcomes in the past?		x	Manning's Amusements Ltd are the event organiser. The Council is not expecting any impact on those recognised as sharing the protected characteristics. The event organiser will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on these characteristic. Recognised stakeholder consultation is carried out for each park hire application received, and we received no

				<p>objections to this application. although the Friends of Bruce Castle Park did highlight a couple of concerns which the Council has addressed and mitigated through the event planning process.</p> <p>The area of the Park that this event will occupy equates to approximately XX% of the park. All paths, entrances and facilities with the Park will remain open to public access throughout the duration of the event.</p>
b) Known inequalities				
8.	Could the proposal disproportionately impact on any particular communities, disadvantaged or vulnerable residents?		x	
9.	<p>Is the service targeted towards particular disadvantaged or vulnerable residents?</p> <p><i>This can be a service specifically for a group, such as services for people with Learning Disabilities. It can also be a universal service but has specific measures to tackle inequalities, such as encouraging men to take up substance misuse services.</i></p>		x	
10.	Are there any known inequalities? For example, particular groups are not currently accessing services that they need or are more likely to suffer inequalities in outcomes, such as health outcomes.		x	
11	If you have answered yes to at least one question in both sections a) and b), Please complete an EqIA.			The proposal is likely to have no impact on groups that share the protected characteristics or other disadvantaged groups.

EQUALITY IMPACT ASSESSMENT

The **Equality Act 2010** places a '**General Duty**' on all public bodies to have '**due regard**' to the need to:

- Eliminating discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advancing equality of opportunity for those with 'protected characteristics' and those without them
- Fostering good relations between those with 'protected characteristics' and those without them.

In addition the Council complies with the Marriage (same sex couples) Act 2013.

Stage 1 – Screening

Please complete the equalities screening form. If screening identifies that your proposal is likely to impact on protected characteristics, please proceed to stage 2 and complete a full Equality Impact Assessment (EqIA).

Stage 2 – Full Equality Impact Assessment

An EqIA provides evidence for meeting the Council's commitment to equality and the responsibilities under the Public Sector Equality Duty.

When an EqIA has been undertaken, it should be submitted as an attachment/appendix to the final decision making report. This is so the decision maker (e.g. Cabinet, Committee, senior leader) can use the EqIA to help inform their final decision. The EqIA once submitted will become a public document, published alongside the minutes and record of the decision.

Please read the Council's Equality Impact Assessment Guidance before beginning the EqIA process.

1. Responsibility for the Equality Impact Assessment

Name of proposal	Applications by Manning's Amusements Ltd to hire Finsbury Park for an Easter family funfair in April 2019
Service area	Commissioning & Client: Active Communities
Officer completing assessment	Sarah Jones: Events & Partnerships Manager
Equalities/ HR Advisor	Hugh Smith: Policy & Equalities Officer
Cabinet meeting date (if applicable)	Cabinet Member Signing
Director/Assistant Director	Stephen McDonnell: Director, Environment & Neighbourhoods

2. Summary of the proposal

Please outline in no more than 3 paragraphs

- The proposal which is being assessed*
- The key stakeholders who may be affected by the policy or proposal*
- The decision-making route being taken*

The Council has received an event application from Manning's Amusements Ltd to hire part of Finsbury Park to host a family funfair over the Easter period, between 2nd to 24th April 2019.

The Applicant has applied to hire a small section of the internal carriageway running between Finsbury and Hornsey Wood Tavern Gates. They also wish to use a small section of grass known as the bandstand field, and a section of the grass field running parallel to Seven Sisters Road.

The total area used for this family funfair equates to 4% of the Park. The remaining 96% of the Park remains open and accessible to the public at all times.

Whilst located in Haringey, Finsbury Park sits on the borders of neighbouring boroughs of Hackney and Islington. Therefore, recognised stakeholders also include residents' associations and schools from the three boroughs, Hackney and Islington council officers, councillors from six adjoining wards including Hackney and Islington and all park user groups and leaseholders.

An EqIA was carried out at the time of developing the Outdoor Events Policy. However, a separate EqIA accompanying this decision will assess the level of potential impact on recognised groups with protected characteristics.

The proposed application would be a repeat of previous events held in Haringey. Manning's Amusements Ltd has been facilitating funfairs in Haringey parks for nearly 100 years. They have provided an Easter and August bank holiday funfair in Finsbury Park for over 40 years.

Decision making process

The Outdoor Events Policy, adopted by the Council in 2014, details the approval process for determining applications. The Policy requires that, where event applications are submitted, prior authority should be given by the Cabinet Member, as a non-key decision. The criteria for events requiring Cabinet Member approval includes:

- Event lasts more than 7 days;
- Organiser occupies a site for more than 14 days including setup and take down periods.

If authority is given, then officers will give in principle agreement to the Applicant for the event application to progress. The event will then be subject to discussions between the Applicant and Council officers before final agreement is given.

In adopting the Policy, the Council established its commitment to using the Park for a

limited number of funfairs and circuses each year. Accordingly, the only other alternative option which would be considered would be to reject the application. This option was rejected, on the grounds that the events does not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

As part of the approval process for every park hire application, the Policy stipulates the need for consultation to take place. Paragraph 5.1.6 of the Policy states “Consultation will involve all stakeholders, including Friends Groups, Area Park Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space”.

3. What data will you use to inform your assessment of the impact of the proposal on protected groups of service users and/or staff?

Identify the main sources of evidence, both quantitative and qualitative, that supports your analysis. Please include any gaps and how you will address these

This could include, for example, data on the Council’s workforce, equalities profile of service users, recent surveys, research, results of relevant consultations, Haringey Borough Profile, Haringey Joint Strategic Needs Assessment and any other sources of relevant information, local, regional or national. For restructures, please complete the restructure EqIA which is available on the HR pages.

Protected group	Service users	Staff
Sex	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Gender Reassignment	We do not hold this data. The Equality and Human Rights Commission have published a national estimate.	N/A
Age	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park Ward (LB Islington) Stakeholder feedback	N/A
Disability	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington); Stakeholder feedback	N/A
Race & Ethnicity	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park Ward (LB Islington)	N/A
Sexual Orientation	ONS Annual Population Data 2017	N/A

Religion or Belief (or No Belief)	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Pregnancy & Maternity	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Marriage and Civil Partnership	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A

Outline the key findings of your data analysis. Which groups are disproportionately affected by the proposal? How does this compare with the impact on wider service users and/or the borough's demographic profile? Have any inequalities been identified?

Explain how you will overcome this within the proposal.

Further information on how to do data analysis can be found in the guidance.

Users of Finsbury Park come from all ages, backgrounds and abilities. The park holds a wide range of facilities and recreational activities, aimed at both general park users and specific user groups.

However, we can infer that residents who live in the immediate area are more likely to use the park and be impacted by events. We also know that these impacts affect children, women and people with disabilities, who are vulnerable to due to their protected characteristic. This assessment addresses the Council and event promoter's actions, which mitigate any impact. The tables below summarise the demographic data for residents in Harringay, Stroud Green (LB Haringey); Brownswood (LB Hackney); Finsbury Park (LB Islington) wards.

A) Sex (Census data, 2011)

	Female	Male
Harringay (LB Haringey)	48.6%	51.4%
Stroud Green (LB Haringey)	50.2%	49.8%
Haringey	50.5%	49.5%
Brownswood (LB Hackney)	49.6%	50.4%
Hackney	50.4%	49.6%
Finsbury Park (LB Islington)	50.2%	49.8%
Islington	50.8%	49.2%
London	50.9%	49.1%
England	50.8%	49.2%

As in common with national and regional trends, there are slightly more females than

males, with the exception of Harringay and Brownswood wards.

Gender reassignment

We do not hold data on the number of people who are seeking, receiving or have received gender reassignment surgery, and there is not national data collected for this protected characteristic. The Equality and Human Rights Commission estimate that there is between 300,000-500,000 transgender people in the UK¹. It is anticipated that this event application will not have a disproportionate impact on this protected characteristic. The events proposed in this application does not discriminate entry on the grounds of sex, which aligns with the Council's Outdoor Events Policy.

B) Age (GLA Population Projection data, 2015)

	Harringay	Haringey	London
0 – 15	15.2%	19.4%	20%
16 – 64	77.3%	71.6%	68.6%
65+	7.4%	9%	11.4%

	Stroud Green	Haringey	London
0 – 15	15.5%	19.4%	20%
16 – 64	76.7%	71.6%	68.6%
65+	7.8%	9%	11.4%

	Brownswood	Hackney	London
0 – 15	13.9%	20.4%	20%
16 – 64	80.5%	72.4%	68.6%
65+	5.6%	7.2%	11.4%

	Finsbury Park	Islington	London
0 – 15	17.6%	15.9%	20%
16 – 64	73.9%	75.5%	68.6%
65+	8.5%	8.6%	11.4%

Ward profile data for Stroud Green, Harringay, Brownswood and Finsbury Park shows that on average 15.55% of the local population is aged between 0 – 15, which is lower than the London average of 20%.

We can infer that children and young people are more likely to use the park. Many of the play facilities within the park are aimed at children under the age of 15. All of the facilities within the Park remain open at all times during the event.

C) Disability

	Haringey	Hackney	Islington	London	England and Wales
Day-to-day activity limited a lot	6.8%	7.3%	8%	6.7%	8.3%

¹ <https://www.equalityhumanrights.com/en/trans-inequalities-reviewed/introduction-review>

Day-to-day activity limited a little	7.2%	7.1%	7.6%	7.4%	9.3%
Day-to-day activity not limited	86.0%	85.5%	84.3%	85.8%	82.4%
Day-to-day activity limited a lot: Age 16-64	3.8%	4.4%	4.7%	3.4%	3.6%
Day-to-day activity limited a little: Age 16-64	4.6%	4.9%	4.9%	4.2%	4.6%
Day-to-day activity not limited: Age 16-64	62.4%	62.8%	65.5%	61.5%	56.5%

Haringey has roughly the same proportion of people where day-to-day activity is limited to some extent as London, but lower than the national average.

During the build and break for this event all main thoroughfares are kept open to park users, except for the small section of carriageway running between Finsbury and Hornsey Wood Tavern Gates, as this is where heavier pieces of the event infrastructure are located. Trackway is placed on the grass here, in parallel to the carriageway, providing an accessible pathway.

All other parts of the carriageway, including the main cycle route running between Finsbury and Hornsey Gates, and pathways remain open at all times. All routes ensure that access for those with disabilities is maintained.

Pedal Power, a cycling proficiency trainer aimed at people with disabilities, are based in the track and gym within the Park. They use the tarmac area near to the ball courts for some of their regular, weekly sessions.

This proposed event will not displace any of the usual groups who use the Park for organised activity.

By hosting events such as the one proposed in Finsbury Park, the Council is able to use some of the income to provide financial support to groups such as Pedal Power. In 2018 and 2019, the group was awarded £10,000 to pay for an extra activity day. In 2017, the group was given a further £10,000 to purchase new equipment, including a range of bikes allowing people of different abilities to benefit from cycling training.

Parking for blue badges holders

On event days, all public parking within the park is maintained.

Due to the expected attendance numbers and that all attendees arrive in the area via foot or by public transport, parking within the park and surrounding streets has never been raised as an issue, at times the funfair has previously taken place.

Any feedback which is received regarding the events is used by the Council to work with the Police and other agencies to ensure that any event conditions are enforced promptly. The Council will continue to mitigate any potential impact on residents who live near to the

park and those with disabilities.

D) Race & Ethnicity (*Census data, 2011*)

	Black and Minority Ethnic
Harringay (LB Haringey)	34.5%
Stroud Green (LB Haringey)	25.9%
Haringey	39.5%
Brownswood (LB Hackney)	38.2%
Hackney	45.3%
Finsbury Park (LB Islington)	42.9%
Islington	31.8%
London	40.2%
England	14.6%

The data shows us that the proportion of residents who are of Black and Minority Ethnicity in the wards immediately surrounding Finsbury Park is comparable to the London average. The proportion of BAME residents is considerably higher than the England average.

It is recognised that the affected wards contain a high number of different ethnic groups, whose first language may not be English. Therefore, if wayfinding signage is required at any point during the event, it will be assessed and designed using maps and symbols, with limited use of the written word.

E) Sexual Orientation

We do not hold ward or borough level data on sexual orientation, and it is not collected nationally through the Census. However, the ONS estimates that 3.7% of Haringey's population are lesbian, gay or bisexual (LGB), which is the 15th largest LGB community in the country².

All event applications must not discriminate on grounds of sexual orientation. Therefore, any event that takes place in a Haringey park is open to people of every sexual orientation.

F) Religion

	Harringay (LB Haringey)	Stroud Green (LB Haringey)	Brownswood (LB Hackney)	Finsbury Park (LB Islington)	London	England & Wales
Christian	39%	36.5%	37.3%	37.9%	48.4%	59.3%
Buddhist	1.3%	0.9%	1.3%	1.1%	1.0%	0.4%
Hindu	2.5%	0.7%	0.6%	1.0%	5.0%	1.5%
Jewish	0.6%	1.7%	2.8%	0.6%	1.8%	0.5%
Muslim	14.1%	7.3%	11.3%	15.9%	12.4%	4.8%
Sikh	0.3%	0.2%	0.7%	0.2%	1.5%	0.8%

²

<https://www.ons.gov.uk/peoplepopulationandcommunity/culturalidentity/sexuality/articles/subnationalsexualidentityestimates/uk2013to2015#introduction>

Other religion	0.7%	0.6%	0.6%	0.4%	0.6%	0.4%
No religion	32.7%	42.7%	37.1%	25.2%	20.7%	25.1%
Religion not stated	8.7%	9.4%	8.2%	17.2%	8.5%	7.2%

The Haringey, Hackney and Islington wards affected by the proposal have lower than average Christian communities compared to the regional and national average but has larger Jewish and Muslim populations. All three boroughs have a larger population who do not have a religion.

The Council's Events Policy stipulates that major events cannot take place in a Haringey park if they discriminate entry based on religion. The event organisers will ensure that people of all or no religion will be able to attend the event.

G) Pregnancy and maternity

The number of 0-4 year olds in the wards affected in the 2011 Census were:

	Proportion of 0-4 year olds
Harringay (LB Haringey)	6.4%
Stroud Green (LB Haringey)	6.0%
Haringey	7.1%
Brownswood (LB Hackney)	4.9%
Hackney	7.8%
Finsbury Park (LB Islington)	6.8%
Islington	5.9%
London	7.2%
England & Wales	6.2%

Haringey has a higher proportion compared to the England and Wales average, but is marginally below the London average.

	Proportion of households with dependent children
Harringay (LB Haringey)	23.8%
Stroud Green (LB Haringey)	24.2%
Haringey	31.4%
Brownswood (LB Hackney)	21.3%
Hackney	32.4%
Finsbury Park (LB Islington)	
Islington	
London	30.9%
England & Wales	29.1%

Haringey has a larger proportion of households with dependent children compared to the regional and national average.

H) Marital and civil partnership status

	Married (heterosexual couples)	Civil Partnership
Harringay (LB Haringey)	28.5%	0.7%
Stroud Green (LB Haringey)	27.5%	1.1%
Haringey	32.2%	0.6%
Brownswood (LB Hackney)		
Hackney	26.8%	0.6%
Finsbury Park (LB Islington)		
Islington	24.8%	0.8%
London	40%	0.4%
England & Wales	47%	0.2%

The number of married people (only available to heterosexual couples at the time) is significantly lower than in London and England. However, the proportion of people in civil partnerships is higher in the area compared to the London and England and Wales averages.

4. a) How will consultation and/or engagement inform your assessment of the impact of the proposal on protected groups of residents, service users and/or staff?

Please outline which groups you may target and how you will have targeted them

Further information on consultation is contained within accompanying EqIA guidance

The Council's Events Policy stipulates the need to consult recognised stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, the Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate for the specific park or open space.

The Council established the Finsbury Park Events Stakeholder Group, which meets regularly to update and inform all recognised stakeholders of Finsbury Park as event plans are developed. It is in this forum that issues and mitigating actions may be discussed in the lead up to major events. This group is chaired by the Cabinet Member for Environment and is attended by the event Applicant as and when required.

In discharging the requirement to consult, the Council sent details of the applications to thirty-six stakeholder groups by email dated 8 January 2018. The Council requests that all responses are submitted within ten working days.

In 2016, during the Judicial Review of the Council's Events Policy, the High Court defined the consultees as 'informed consultees' who had opportunities to share their views within this 10 day period. This, and a subsequent appeal heard in the Court of Appeal in 2017, were found in the Council's favour.

4. b) Outline the key findings of your consultation / engagement activities once completed, particularly in terms of how this relates to groups that share the protected characteristics

Explain how will the consultation's findings will shape and inform your proposal and the decision making process, and any modifications made?

Of the stakeholders originally contacted, the Council received no responses raising concerns regarding this park hire application.

A cross-party working group has been created, attended by senior officers from Haringey, Hackney and Islington Councils, to focus on issues related to Finsbury Park. Officers will use the forum to discuss potential impacts on all three boroughs.

The Council takes extensive steps to ensure the set up and dismantling of the events are sufficient for the safe installation of an event area, while retaining as much public access as possible. The Council will work closely with the event promoters in advance of the event to agree how a phased closure of the event space is managed as build progresses and to ensure that vehicle movement through the park is managed and controlled during these periods.

The event organisers and the Council will ensure, as in previous years that the park is cleaned throughout the duration of the events. The wider park area (outside of the event perimeter) is maintained via business as usual by the Council's Parks Operations Team. In doing this, the Council seeks to minimise the impact on park users and ensure that the park remains as normal and in a safe condition for residents to continue to enjoy.

5. What is the likely impact of the proposal on groups of service users and/or staff that share the protected characteristics?

Please explain the likely differential impact on each of the 9 equality strands, whether positive or negative. Where it is anticipated there will be no impact from the proposal, please outline the evidence that supports this conclusion.

Further information on assessing impact on different groups is contained within accompanying EqlA guidance

1. Sex

Although the ward-level data shows that the male to female ratio is broadly in line with national trends, we know that women are more likely to be carers to young children, who use the park, and therefore the proposal disproportionately impacts this group.

However, any impact will be minimal as the proposed events will occupy approximately 4% of the total park space, leaving 96% of the park open to the public, with all formal play and sports facilities remaining available to use.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

2. Gender reassignment

We are not expecting any impact. The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact		Unknown Impact	X
----------	--	----------	--	----------------	--	----------------	---

3. Age

The report identifies that children are more likely to use the park’s facilities and, therefore, they are more likely to be impacted by the proposed events. However, the events will occupy approximately 4% of the total park space, leaving 96% of the park open to the public, with all formal play and sports facilities remaining available to use.

The event organisers and the Council will ensure, as in previous years that the park is cleaned throughout the duration of the events. The wider park area (outside of the event perimeter) is maintained via business as usual by the Council’s Parks Operations Team. In doing this, the Council seeks to minimise the impact on park users and ensure that the park remains as normal and in a safe condition for residents to continue to enjoy.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

4. Disability

The proposal is likely to have a negative impact on people with disabilities, as the events will occupy a section of carriageway throughout the event days.

However, the Council and event promoters will take significant steps to mitigate the impact. Alternative routes along the closed section of carriageway will be made available to ensure access by park users is maintained. The Council will ensure that all routes allow access for those park users with disabilities. In previous years, the Council has not received complaints from park users with visual impairments as a result of the proposed events. However, Council officers will ensure that immediate feedback on the event will be used to improve any actions seeking to support those park users with disabilities.

The Council will ensure that parking for Blue Badge holders is maintained and available throughout the duration of the events, including during the set up and dismantling phases.

The remaining footpaths and carriageways will remain open in the park.

By hosting the proposed event, the Council is able to use some of the revenue to support

groups in the park. For the last two years, Pedal Power, a cycling proficiency trainer aimed at young people with disabilities, has received £20,000, allowing them to purchase new equipment and extend their activities.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

5. Race and ethnicity

The proposed event will attract a considerable number of attendees, from a range of ethnicities. The immediate wards surrounding the park are already some of the most diverse communities in the country.

During previous events held in the park, the Council has used pictures and symbols in its signage to ensure that communication to park users is clear and inclusive of the diverse range of communities in the area. This event has never required the event organiser to install wayfinding signage. If ever there was a need Council officers would ensure all signage was accessible by all.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

6. Sexual orientation

We are not expecting any impact. The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact		Unknown Impact	X
----------	--	----------	--	----------------	--	----------------	---

7. Religion or belief (or no belief)

Under the Council’s existing Events Policy, an event is not permitted in a Haringey park if it excludes entry on a religious basis. Therefore, any event that takes place in Finsbury Park will allow attendees of any or no religion. The proposed events in this report will comply with this direction.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

8. Pregnancy and maternity

We are not expecting any impact. All of the concerns regarding the impact on children who use the park are covered in point 3.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

9. Marriage and Civil Partnership

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
----------	--	----------	--	----------------	---	----------------	--

10. Groups that cross two or more equality strands e.g. young black women

Women with young children:

We know that women are more likely to be carers to young children, and therefore the proposal is likely to impact disproportionately on this group. However, the impact is likely to be low because the Council and event promoters will take significant actions to mitigate the disruption caused to the park. All of the park’s formal play and sport facilities will be unaffected by the events, allowing women with young children to continue to use approximately 96% of the park.

Positive		Negative	X	Neutral impact		Unknown Impact	
----------	--	----------	---	----------------	--	----------------	--

Outline the overall impact of the policy for the Public Sector Equality Duty:

- **Could the proposal result in any direct/indirect discrimination for any group that shares the protected characteristics?**
- **Will the proposal help to advance equality of opportunity between groups who share a protected characteristic and those who do not?**

This includes:

- a) **Remove or minimise disadvantage suffered by persons protected under the Equality Act**
- b) **Take steps to meet the needs of persons protected under the Equality Act that are different from the needs of other groups**
- c) **Encourage persons protected under the Equality Act to participate in public life or in any other activity in which participation by such persons is disproportionately low**
- **Will the proposal help to foster good relations between groups who share a**

protected characteristic and those who do not?

Background to the major events proposals:

The nature of any proposed event is considered and embedded in the application and planning process. The Council's Events Policy also contains a list of events that would not be allowed to take place in a Haringey park. If an application does not fall within this immediate refusal, the individual event proposal is discussed between the Council and the Cabinet Member before any informal decision is made to progress the application.

Terms and conditions of the events (including entry):

The event promoters will ensure that entry to their events does not discriminate on the grounds of sex, gender reassignment, age, disability, race and ethnicity, sexual orientation, religion, pregnancy and maternity, marital and civil partnership status. In previous years, the events have attracted a significant number of attendees, from a diverse range of ages and backgrounds. The proposed event provides a significant opportunity to foster good relations between groups who share a protected characteristic and those who do not. Previous events in the park have attracted a range of communities that share a common interest and come together during this event.

Impact of the proposal and mitigating actions:

In relation to the potential impact on park users and residents in the immediate area, the Council will take steps to ensure any impact is minimised. It is acknowledged that children and young people are a particular group that use the park and its facilities. The proposed event will occupy approximately 4% of the park's space and will close a small section of the internal carriageway. It is therefore accepted that the events will create a degree of disruption to the park. However, the majority of park space (96%) will remain open to park users during the event period and the Council and the event promoters will take steps to ensure that any appropriate signage that is needed directs park users to available park space and play equipment.

The proposed events will not have an impact on parking availability in the park during the running of the event. The Council will ensure that Blue Badge holders and recognised park stakeholder groups continue to be able to park during these periods.

Benefits of the proposal:

The proposed event raises significant revenue for the Council, which is shared with relevant groups in the park. In previous years, groups have received money, resulting from the event, to support activities in the park and improve the offer to park users. This has a positive impact on the overall quality of the park's facilities for residents.

They have also sought to advance equality of opportunity between residents, providing funding for specific groups and charities that support groups who share a protected characteristic.

6. a) What changes if any do you plan to make to your proposal as a result of the Equality Impact Assessment?

Further information on responding to identified impacts is contained within accompanying EqIA guidance

Outcome	Y/N
No major change to the proposal: the EqIA demonstrates the proposal is robust and there is no potential for discrimination or adverse impact. All opportunities to promote equality have been taken. <u>If you have found any inequalities or negative impacts that you are unable to mitigate, please provide a compelling reason below why you are unable to mitigate them.</u>	Y
Adjust the proposal: the EqIA identifies potential problems or missed opportunities. Adjust the proposal to remove barriers or better promote equality. Clearly <u>set out below</u> the key adjustments you plan to make to the policy. If there are any adverse impacts you cannot mitigate, please provide a compelling reason below	N
Stop and remove the proposal: the proposal shows actual or potential avoidable adverse impacts on different protected characteristics. The decision maker must not make this decision.	N

6 b) Summarise the specific actions you plan to take to remove or mitigate any actual or potential negative impact and to further the aims of the Equality Duty

Impact and which protected characteristics are impacted?	Action	Lead officer	Timescale
Age	Ensure all facilities remain open in the park.	Assistant Director: Environment & Neighbourhoods	Ongoing Ongoing
Disability	Ensure that access by all recognised user groups is maintained during the event period. Ensure thoroughfares are maintained within the park at all times, and when those agreed are closed, find alternatives which all abilities can access. Ensure that if wayfinding maps and signage are needed, that this is placed in visible locations to help park users maintain access while events are taking	Assistant Director: Environment & Neighbourhoods	Ongoing

	place.		
Race & Ethnicity	Ensure that where wayfinding maps and signage are required, it is accessible for those who may not speak or read English, enabling them to access all facilities within the park.	Assistant Director: Environment & Neighbourhoods	Ongoing

Please outline any areas you have identified where negative impacts will happen as a result of the proposal but it is not possible to mitigate them. Please provide a complete and honest justification on why it is not possible to mitigate them.

N/A

6 c) Summarise the measures you intend to put in place to monitor the equalities impact of the proposal as it is implemented:

Event information and park access information is provided in the run-up to all major events taking place in the Park. This is placed on Haringey’s website, with both Hackney and Islington Council’s encouraged to share it with their residents. This will remain the case for events planned for 2018. This includes contact details for the relevant Council services, encouraging anyone with complaints to report them.

The Applicant is on site at all times during the build, break and event periods for anyone wanting to report issues related to the event. The Applicant is required to share any complaints with Council officers and appropriate action is taken.

Stakeholders are encouraged to feedback on any issues that may arise, and these are responded to by officers.

Council Officers are based within the park daily. This means that monitoring of the event is carried out on a daily basis ensuring the event has minimal impact on daily park use. Feedback is thoroughly assessed to ensure improvements and mitigations can be made at the time and for future events.

The Council monitors complaints that may be received during the events to ensure that, where possible and appropriate, a different approach can be adopted in future events to further mitigate any impact.

7. Authorisation

EqlA approved by	Date
------------------------	------

(Assistant Director/ Director)
--------------------------------	-------

8. Publication <i>Please ensure the completed EqlA is published in accordance with the Council's policy.</i>

Please contact the Policy & Strategy Team for any feedback on the EqlA process.

This page is intentionally left blank

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is exempt

This page is intentionally left blank